

# THE ROLE OF PAROLE OFFICER IN THE IMPLEMENTATION OF PAROLE PROGRAM

Muhammad Ali Equatora<sup>1</sup>, Saralah Devi Mariamdarani Chethiyar<sup>2</sup>, Noor Azniza Ishak<sup>3</sup>, Rachmayanthi<sup>4</sup>, Nila Susanti<sup>5</sup>, Iman Santoso<sup>6</sup>, Endang Rudiati<sup>7</sup>

<sup>1</sup>Department of Community Guidance, Politeknik Ilmu Pemasaryaktan, Depok, Indonesia.

E-mail: bangtora1973@gmail.com

<sup>2</sup>School of Applied Psychology, Policy and Social Work, Universiti Utara Malaysia, Malaysia, .E-mail: devi@uum.edu.my

<sup>3</sup>School of Applied Psychology, Policy and Social Work, Universiti Utara Malaysia, Malaysia, .E-mail: noorazniza@uum.edu.my

<sup>4</sup>Department of Correctional Technic, Politeknik Ilmu Pemasaryaktan, Depok, Indonesia.

E-mail: yanthyrachma@yahoo.co.id

<sup>5</sup>Department of Correctional Technic, Politeknik Ilmu Pemasaryaktan, Depok, Indonesia.

E-mail: nilasusanti15@gmail.com

<sup>6</sup>Department of Language, Communication, and Tourism, Politeknik Negeri Jember, Jember, Indonesia, .E-mail: imsato1979@gmail.com

<sup>7</sup>Department of Public Administration, University of Muhammadiyah Jakarta, Tangerang Selatan, Indonesia, .E-mail: endang.rudiati@umj.ac.id

## ABSTRACT

The research titled the parole officer's role in implementing parole program, parole program implementation of the penal system law. The Director-general of correctional has published A circular letter of the Director general of penal number: PAS-1386. PK. 01.04.06 years 2019 about the implementation of Parole. The parole program implements the penitentiary system where prisoners and children, pipetting and fulfilling substantive and administrative requirements, can be refunded. The parole program part of the parole program includes the Parole given to the prisoners and children who have undergone the criminal. Policy on the implementation of parole program is one of the Directorate General of correctional to overcome overcrowded prisons that has occurred in many state detention houses, correctional institutions, and specialized development institutes of children throughout Indonesia. Research focuses on how the parole officer's role in the parole program in the working area of Palembang Correctional Hall and dig out the extent of the factors that could impede the Parole's success. This research is research with both primary and secondary data collection using the qualitative research method. With this research came the fundamental idea of parole officer's role implemented in the implementation of Parole program so that the optimization of the part can be more maximally the achievement of Parole and suppress the recidivism happen again. The parole program's success will reduce the recidivism number of correctional clients in the future and encourage the development of an overcrowded program in Correctional Institution and State Detention Home.

**Keywords:** Roles, Parole Officer, Parole Program.

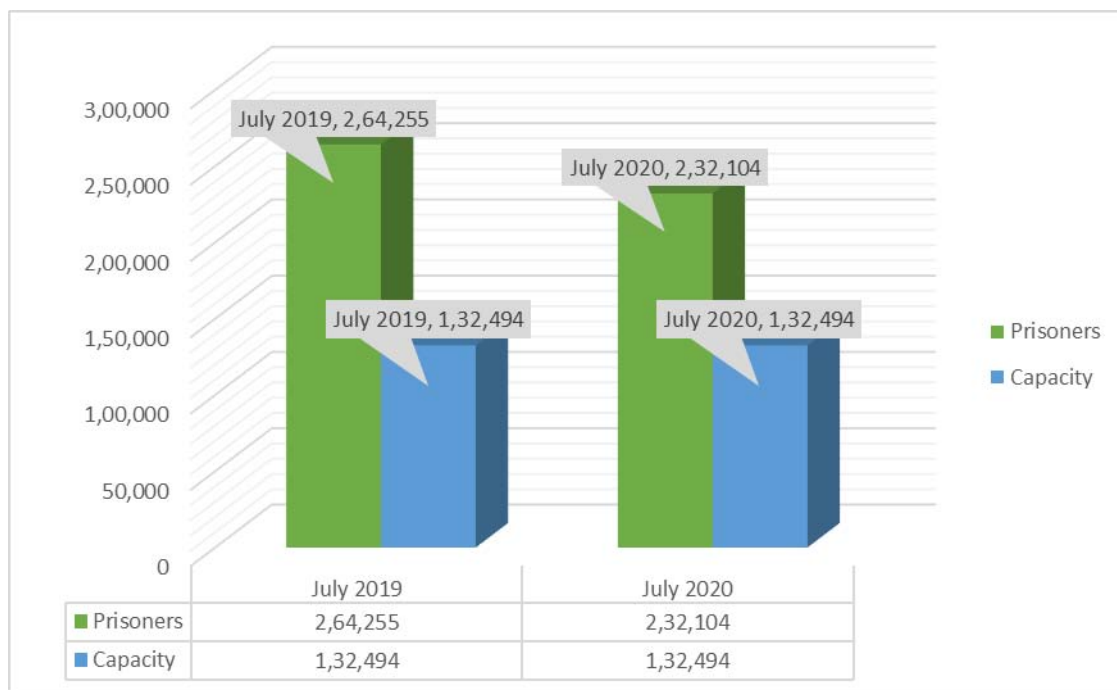
## I. INTRODUCTION

The criminal system in Indonesia started with the justice Minister Mr Sahardjo in a conference of Prisoner in Lembang year 1963 when he received the award. The Institute of Education's establishment that prepares resources that combine in carrying out the law offenders' rehabilitation is necessary. 1963 Mr Sahardjo believes that the term prison should be improved by introducing the term correctional institution. [1] According to Barda Nawawi Arief (2002), criminal detention has undergone a fundamental change as it is poured into the Correctional system, wherein the correctional system of correctional business is based on the healing of prisoners behaviour, the construction of guiding prisoners and the repair of prisoners to be ready to be returned to the midst of society. [2] Correctional Institution (Lapas) Expected not just the place of people who are guilty to serve the

period, but rather the penitentiary institution can be a place to build, to nurture and to restore prisoners so that after undergoing the period of criminal prison can return to the middle of the family and society and can live independent who are equipped during the construction institution. [3]

We understand what is outlined in *Standard Minimum Rules (SMR)*, in which an excellent residential room should be able to provide the mobility space for every prisoner either to sleep or other activities in the place of the residence. [4] Overcrowded that occurs today is not accompanied by the improvement of facilities and supporting facilities built for prisoners and prisoners that exist. It should then be correctional to overcome the above-crowded conditions in many correctional institutions and the state detention house in most Indonesia. [5] Following the state of Lapas and Rutan residential content, more than half of Correctional Institution (Lapas) and State Detention House (Rutan) have an excess single from its capacity. [6]

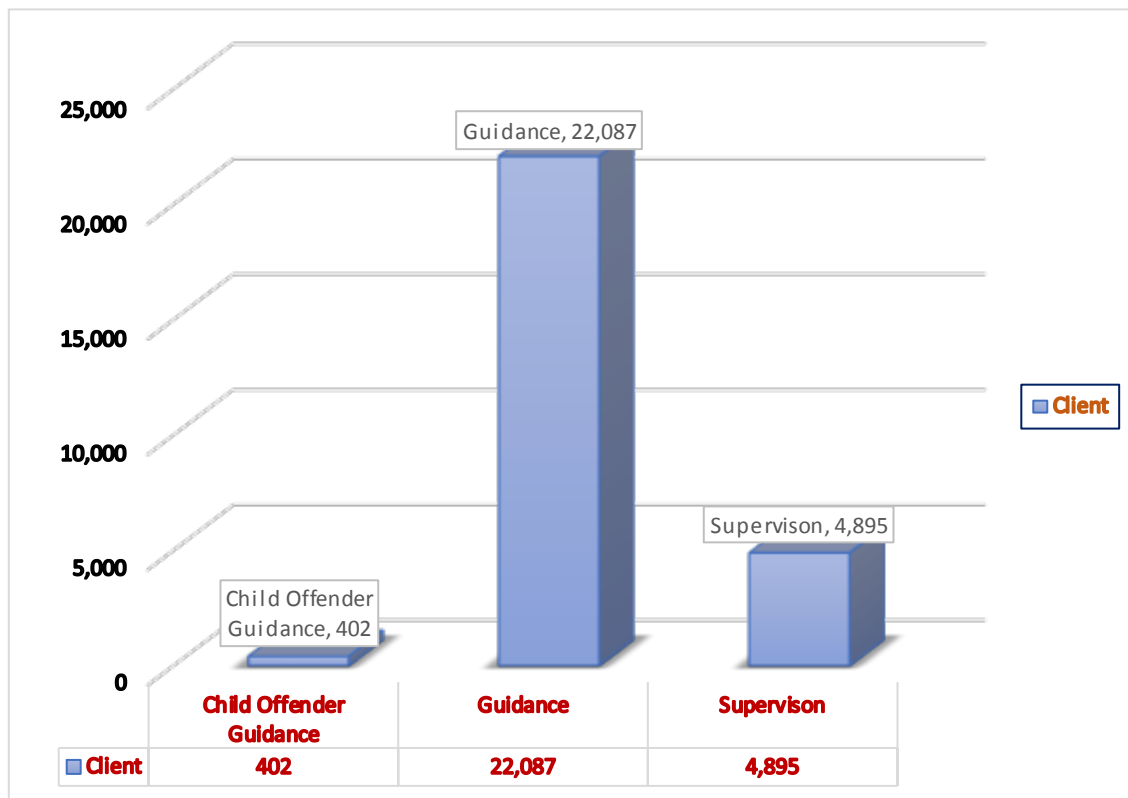
**Table 1.** Comparison of Lapas/Rutan Content and Lapas/Rutan, the Drain Capacity



Source: SMS Gateway System-Ditjen PAS

Based on the data above, there is an excess number of occupants in Correctional Institution and State Detention House throughout Indonesia. [7] The table above the picture situation is overcrowded where the housing capacity was filled to exceed the position, and this condition occurs both in the Lapas/Rutan. In the following, we can also see the data on Parole officer clients throughout the BAPAS in Indonesia. [8]

**Table 2.** BAPAS Parole officer Client Data



Source: SMS Gateway System-Ditjen PAS

Based on the data above, if the parole program can be realized, it will reduce the housing occupancy on the Lapas/Rutan. [9] The crowded situation in which he was A correctional work unit to be an issue in the construction of prisoners. An increasingly dense prisoners condition can be at risk of conflict in prison; this condition is ultimately the policy in the Lapas is more concentrated on the realization of safe prison conditions or in other words, the concentricities on the security approach is more prominent so that the development activities and social rehabilitation in the Lapas are not maximums. [10] The treatment of this condition can be taken by the acceleration of the parole program's implementation, and to support the parole activities of the community development role becomes very vital. The purpose of Mentoring tutoring in participating in the acceleration program of the implementation of Parole is undoubtedly expected to be very helpful in reducing the density of residential in the Lapas/Rutan. [11]

Overcrowded, which took place in Lapas/Rutan in Indonesia, can potentially harm the war criminal and the child because the fundamental right received is not maximized because of the condition. [12] Correctional system organizers should be able to find the right formula to overcome the situation *crowded*, where if this condition is not dealt with severely in the future can cause problems in the institution can even create a loss of good for individuals such as not fulfilled the fundamental rights of every holder of an/inmate and child, including his family. [13] A correctional institution as a party that organizes the penitentiary system in Indonesia should work more maximally to overcome overcrowding so that this condition can be appropriately solved so that the institution's development program and social rehabilitation can be done well. [14] The condition must accelerate Parole's implementation, *which includes* PAROLE for children and prisoners. This acceleration program is an implementation of the Circular Director general of Correctional number: PAS-1386. PK. 01.04.06 years 2019 on the implementation of parole program. [15]

Progressive Directorate General of Correctional with the acceleration of the Parole program's implementation to overcome overcrowding is very urgent to be realized immediately by the ranks of correctional. [16] The Parole program's application is carried out by simplifying administrative requirements on the awarding of Parole program for children and general criminal prisoners. [17] The measures undertaken include: community research made by parole officer arranged to seek the contents of the document, the parole officer has the guarantor's responsibility, and optimizes the role of a parole officer in realizing the parole program. Tested This research shows how a parole officer's role in implementing a parole program and understanding what factors impede a parole officer's role in a Parole program. [18]

In this case, the success of the country, the Correctional Directorate, becomes very important to reduce the condition of *overcrowded*. Hopefully, the role of a parole officer in the implementation of the Parole program can improve the performance of coaching and rehabilitation programs in the prison so that it can eventually realize the correctional purpose as mandated in Law number 12 the year 1995 about the penitentiary system. [19]

Based on the introduction that has been stated, the novelty put forward in this study are:

*The implementation of parole officer roles in implementing the parole program will contribute to overcoming overcrowding in correctional institutions and the recurrence of criminal acts by prisoners in Indonesia.*

## II. RESEARCH METHODOLOGY

In a study titled The role of a parole officer in Parole program implementation, qualitative research methods are used. [20] Bogdan and Taylor research with a qualitative approach is a research model that gives a detailed result or picture to explain the findings' results derived from data collected from the field or material compiled from the documentation study obtained from various libraries. [21,22] In research with a qualitative approach that is the focus of the study is how important the source of data generated by the respondents involved in the collection of data, as well as the situation faced by researchers when conducting research should be able to understand the case where the research is taking place so that the condition of the reality encountered by researchers so that it will strengthen the descriptive argument of the study. [23]

In the collection of engineering data, the amount plan used will be a role so that the data is gathered well so that it can provide an excellent argument to process data, whether the data obtained in the field or primary or data collected by the study results of documentation or secondary data. [24] Primary data is the author's data with a particular purpose related to the research. Secondary information is a source of data that has been acquired by collecting literature sources that correlate with this research. [25] Primary Data collected in *in-depth* interviews refers to unstructured observation or interviews or *qualitative interviews*. In-depth interviews with critical informants for this research can explain how a parole officer's role in implementing *Parole* in the working area of Palembang Correctional Hall, thus obtained primary data. [26] Documentation Studies are activities to compile data from literary references ranging from scientific journals, books, and other data to produce introductory notes to support this research and not based on estimates. [21] In this study, documentation studies conducted by the authors linked with documents that become administrative requirements in the implementation of Parole in the provision of *Parole Program* both for children and for prisoners who are used as part of a literature study relevant to the discussion. [27]

Extracting data sourced from data from both the findings of the field and data based on the results of secondary data processing will make a valuable contribution in a study so that it can find a breakthrough that can be used as a model of findings that will be a reference to the previous research. [28,29] The source data obtained will be comprehension related to the parole officer's role in implementing the Parole program to reveal the conditions that occur and ideal that should be maintained. [30] To complement and improve research to achieve the maximum of a result, data collection with the following data collection techniques:

## III. OBSERVATION

Lexy J. Moleong (2002) explained that observation is an activity conducted by researchers by doing inspections. The research object researched can directly meet with researchers to record the observed respondents and the ongoing observation activities. It can be concluded that observation is an observation that allows researchers to see, observe itself, and record behaviours and functions as it is in actual circumstances. [30,31] The purpose of consideration is to conduct activities to find the implementation of Parole that has been running so that the need for operations in *setting* to learn, the parole officer is involved in the performance of *Parole program* in the working area of Palembang Correctional Hall. [33]

### Interview

Moehar Daniel (2003), in Social Research method, explains that: An interview is a series of data-related activities conducted by a researcher by attending a Live Meeting of Face-to-face activities between researchers and informants, and researchers have prepared the study instrument in the form of interview guides. [34] An Interview guide compiled by researchers as a guiding tool in asking the informant is known as the *interview guide*. Interviews collect information from the informant using the interview guidelines marked with the researcher's effort to gather data in a very detailed, namely against the various phenomena that have to do with

the primary information to be collected. [35] In-depth interviews with key informants for this study can explain how the parole officer's role is to implement the *Parole program* to obtain primary data from documentation studies. [2,35]

#### IV. RESEARCH RESULTS [36]

##### The role of a parole Officer in the Parole program, among others:

1. Simplification of the contents of community research documents of social integration includes Parole program;
2. The role of parole officer as guarantors in the implementation of *Parole* program in the working area of Palembang Correctional Hall;
3. The purpose of parole officer as a Facilitator in the performance of *Parole* program in the functional area of Palembang Correctional Hall;
4. Parole officer role as client companion in the implementation of *Parole* program in the working area of Palembang Correctional Hall;
5. Factors of Retardant the role of a parole officer in the performance of *parole program*.

A parole officer is a series of activities that are a task that a parole officer must carry to conduct training activities, guidance, supervision, and conducting community research. All these activities were integrated into the job and function as a community supervisor in the parole program and implementing the child criminal justice system. [37]

The task of the parole officer is the implementation of the enforcement of regulation of the Minister of State apparatus and the reform of the bureaucracy of the Republic of Indonesia number: 22 years 2016 about the available position of a parole officer, the technical officers of the general counselling are prisoners who are given duties, responsibilities, and authorities to carry out activities in the field of a parole officer. [38]

The duties, responsibilities, and authority of the parole officer are:

1. Community research is a series of activities ranging from the data of the client and other data sources, whether the family even victims so that it can produce community research will give about various aspects of clients, families, violations of the law as well as the views of multiple parties, including victims or families of victims to client problems; [39]
2. Guidance is an effort by a parole officer in assisting clients in addressing legal issues that the client is facing so that the client can overcome that problem and achieve a change of life in a better direction; [40]
3. Guidance is a series of relief and guidance activities to improve the quality of steadiness of the Almighty God, intellectuals, attitudes and behaviours, professionalism, physical and spiritual health of correctional clients and events that support the efforts of clients can live independently; [41]
4. Supervision is a series of observation and assessment activities on the implementation of service programs, coaching and guidance of prison residents based on the recommendation of community research Report/Determination/Decision of judges and supervision during the client undergo a guidance program in the Correctional Hall; [42]
5. The session of TPP (Team of public observers) a series of activities undertaken by the penitentiary team to provide advice and recommendations on the results of Community research and assessment conducted by a parole officer, thus producing a proposal that is most appropriate for the client. [43]

Parole's implementation is from the correctional system whereby prisoners have the right to be granted parole program throughout the prisoners, and children have qualified administration and substantive. [44] Directorate General of Correctional Ministry of Law and Human Rights RI makes a breakthrough in countermeasures overcrowded by accelerating parole programs' implementation to control the number of Detention House of state and correctional institution inhabitants, which continues to show significant increases in numbers over time. [45] According to Dr Sri Puguh Budi Utami, as Director-General of the Association, the mandate in revitalizing

correctional implementation could be realized if all disciplinary components can occur as they should the penitentiary purpose can be appropriately implemented.

*Parole Program* by seeking acceleration of Parole program provision for children and prisoners as the circular letter of the Director general of correctional Number: PAS-1386. PK. 01.04.06, the year 2019.

#### **The role of a parole officer in the Parole program, among others:**

##### **a. Simplification of the Contents of Community Research Documents (Community Research) of Parole Program**

One of the important tasks undertaken by the Correctional Hall is to implement community research. Community research is a collection of valuable materials from lawbreaker yang compiled by a parole officer, presented in the form of a report that clearly describes the circumstances and background of a person at present, therein covered by analysis and conclusion of the situation and the determination of the steps that will be taken to plan the next guidance program.

##### **b. Role of Parole Officer as Guarantor**

In the Parole officer module, the assurance can be a person; this person's guarantee is referred to as guarantor (article 36 PP No. 27 the year 1983 on the implementation of KUHAP). A guarantor is a party that will be responsible for guaranteeing the prisoners to be filed for parole program, and a guarantor is a person who has a relationship with the client either from an individual or an institution/organization. In the process of filing Parole for children and prisoners and has been able to have substantive terms and administrative requirements, prisoners should get the family's guarantee. [46]

In the circular *Parole program*, the parole officer supervisor is appointed as a guarantor prisoner who has no guarantor. In its implementation at the Correctional Hall Palembang, the role of community guiding as a guarantor, among others:

1. The parole officer is obliged to make a statement by completing the prisoner's guarantee letter. The letter of guarantee stated that it could guarantee the convicts/children in implementing their parole program will not commit any unlawful deeds, and parole officer will assist in guiding and supervising the prisoners/children concerned. [47]
2. The parole officer supervises the prisoners/children under its supervision. Supervision performed by the community guidelines as follows:
  - a. Observe the observation and assessment of the implementation of parole service program, coaching, and guidance of correctional residents based on the recommendation of community research Report/Determination/verdict of Judges.
  - b. They were supervising prisoners and children to be obedient, reporting within the allotted period relating to the daily activities.
  - c. In implementing mentoring tutoring as a guarantor, the public instruction also has to perform the guidance in Parole's time. Coaching the client's correctional client will undergo supervision by visiting three coaching stages: an early stage, an advanced stage, and the final step.
  - d. Mentoring tutoring made a *home* visit to know and know the situation/condition of the environment where the prisoners/children are concerned.
  - e. They were conducting proposals to revoke the *Parole program* when the convicts proved to have repeated criminal acts. [48]

##### **a. The Role of the Parole Officer as a Facilitator**

Mentoring tutoring in acting as a facilitator in the implementation of Parole program by giving support, providing support to clients to appreciate the value that clients have, strengthening the client, and acknowledging the client to recognize their contributions work. [49] The support provided by a community supervisor can be formal and informal. The parole officer should build consensus with fellow parties to cooperate in the client's potential development framework. Parole officer should also be able to play a role in facilitating individual clients, group clients, and communities to increase the productivity of clients to live independently during society. [50]

Parole officer expected to demonstrate a role providing facilitative for clients to devote their capabilities evoke each client's potential, the client in the group, and the community in managing the existing and the business in which there will be efficiently and by the client. The parole officer must be able to do mediation and negotiation, which is that general guidance will act to become a mediator in utilizing resources available with other parties to expand cooperation activities by benefitting the *Parole* program for the better. [51]

#### **b. Parole Officer Role as Client Guidance**

Parole officer role in supporting clients who parole as a concern for clients when clients have problems in the implementation of Parole program so that various parties can participate so that the clients retying in the community can be well received by appreciating the presence of the client as part of a community that has the right to be able to carry on the sociability of the public. [52] The parole officer involved in assisting clients to be accepted by the public through the mass media to know the work of the client individual, the group's clients, so that various components of the propositional society can take the client. [53] The facilitator, the client in implementing the parole program, is an educational process that the role of society becomes very significant in the success, so various stakeholders should broadly take part in the client's role in the community. [54]

The purpose of parole officer conducting verbal and written presentations, data collection management and data analysis, the ability to use the computer, and the ability to perform financial control, and do *need assessment* of the development of potential clients individual group of clients and society can be a turning point in an integrated guidance process. [55]

#### **c. Factors that Inhibit the Role of a Parole Officer in Parole**

The role of the Parole officer in the implementation of Parole at the client Correctional Hall has been executed well, and following procedures, but the application several factors impede the role of a parole officer in the implementation of *Parole*, among others:

In the manufacture of community research for parole program, the Parole program's application of its data excavation is less profound. They will complicate parole officer knowing the background, life history, and challenging to see the chronology of criminal acts that the prisoners had done. It made the Correctional Hall challenging to consider in the provision of Parole, and in the end, Correctional Hall cannot reject the proposal without knowing the background of the prisoner/child in question;

Prisoner/children who do not perform or demonstrate good behaviour during the sentence and do not carry out obligations while in prison with Parole's policy, parole officer cannot reject the proposal of his parole program. Thus, prisoners easily breathe mentoring outdoors without following a coaching program in the Lapas/Rutan;

The Parole officer could not guarantee morally and material the life of the prisoner, and in the supervision of the parole officer, prisoners were challenging to supervise the prisoner within 24 hours x 7 days; [56]

### **V. DISCUSSION**

A Parole officer's role in implementing a *Parole program* is to facilitate prisoners and children to obtain the right to reintegration in *Parole*. *Parole* is expected to control the number of residents in detention houses and correctional institutions in Indonesia, where the available occupancy of the housing can no longer provide enough space for children and prisoners. [57]

The research documents made by the general guidance as an attempt in the proposal of *parole program* for children and criminal prisoners, if community research document is simplified/summarized to only be two pages to ease and save the time of the extensive tutoring in the manufacture of community research, in the community research page contains the introduction, Identity, Analysis, conclusion and recommendation and closing.

Judging from community research contents, which contains only two pages, it is less relevant in studying the convict data. The Community research will complicate the parole officer in knowing the background, the life history, and the problematic chronology of the prisoner's criminals that had been carried out. The apparent prisoner circumstances and experience complicate the Mentoring tutoring to plan the next guidance program. [58]

With this circular letter's release, the parole officer gets a new workload that should be done, namely, being a guarantor is not easy. The role of community guidance as guarantors will not be optimal in guaranteeing the convicts. These due to several things: the adviser can ensure the convict's life (especially in financial/financial); the community of supervisors can supervise prisoners within 24 hours; parole officer can apply only to the prisoners to obey the need to report to the Correctional Hall. [59]

The study discusses the role of a parole officer in the implementation of a *parole program*. Correctional Revitalization aims: improving the function of tutoring, as outlined in article 2 point C on the regulation of the Minister of Law and HAM RI number: 35 the year 2018 on parole officer have to simplify administrative on the proposal of *Parole* program and appointed as the guarantor of prisoner guarantor Director-General of Correctional number: PAS-1386. [60] Who do not have the loan 1386 PK.01.04.06 years 2019 about the implementation of the *Parole of Parole program* for children and prisoners, the midsize involved parole officer to facilitate the proposal of *Parole program* for children and prisoners concerning the role theory, the guided community is required to implement these roles. The analysis of data researchers to the research showed that the purpose of a parole officer in the implementation of *parole* program related to role *theory* that performed by the community guidelines. [61] Community Guidance should demonstrate his role when a person carries out his rights and obligations following his position, and he performs from the dynamic aspect of the location. The Parole officer can be measured from duties and functions in conducting supervision, guidance, coaching, and Community research to implement the *Parole program* following its position as law enforcement officers and correctional officers. [43] Based on that understanding, to know.

It can be said that the parole officer of Palembang Correctional Hall has implemented its rights and obligations as a role in the implementation of the *parole program*. The community guide carried out its task to simplify the Parole program's community research and be a guarantor, prisoners. Parole officers also have the right to sanction the prisoner if they undergo a *parole program* for the child and the prisoner during the community or repeat a criminal offence. [62]

Role theory is a review of sociological and psychological described as a form of behaviour that is not otherwise displayed in the value of the norm he has to behave in community life. The role is an attack of a person's activity to run his operations a day; for example, a teacher will act in class to teach students in a class. Thus, as in the role theory, the community's expectations guiding role as guarantors can improve the behaviour of convicts in everyday life.

Parole officer role of acting as a facilitator in the implementation of the parole program, by giving *support*, where the provision of support to the client to appreciate, acknowledge and strengthen The value owned by the client so that the community can show appreciation to the client for the work done by the client. The support provided by a community supervisor can be formal and informal help. The parole officer should build consensus with various parties to cooperate with stakeholders to develop potential in the client. The parole officer is expected to facilitate clients to increase client productivity to live independently during society.

Mentoring is expected to provide a facilitative for clients to devote their capabilities and the client in the group and the community to manage the existing and the business in which there will be efficiently and by the client. [63] Parole officer must develop, hold the mediation and negotiation; thus, a community supervisor serves as a mediator in the framework of the Utilization of resources available with the stakeholder to build cooperation so that the parole program can run well.

The parole officer is a role in supporting clients who run Parole as a concern for clients when clients have problems in the implementation of Parole so that various parties can participate so that the clients retyping in the community can be well received by appreciating the presence of the client as part of a community that has the right to be able to carry on the sociability of the public. The parole officer involved in assisting clients to be accepted by the public through the mass media to know the client's work, the group's clients, so that various components of the propositional society can take the client. Supervisor, the client in the implementation of Parole, is an educational process that the role of society becomes very significant in the success of Parole program's performance, so various stakeholders should be able to take part in the role of the client in the community broadly. [65]

Parole officer also related data collection, analysts data, and must have the ability to convey presentations verbally or in writing, do *need assessment* to the development of potential client individual and hold management



and conduct financial control, and, the group of clients and society can be a turning point in an integrated guidance process. [66]

The Parole officer's role in implementing the *Parole program* at the Correctional Hall has been executed well and following procedures. Still, the application of several factors impede the role of a parole officer in the implementation of *parole program*, among others:

1. In the manufacture of Community research reintegration of Parole program, the implementation of *Parole program* of its data mining is less profound. These will complicate parole officer in knowing the background, life history, and challenging to see the chronology of criminal acts that the prisoners had done. It made the Correctional Hall challenging to consider in the provision of *Parole program*, and in the end, Correctional Hall cannot reject the proposal without knowing the background of the prisoner/child in question;
2. Prisoner/children who do not perform or demonstrate good behaviour during the sentence and do not carry out obligations while in prison with the parole program's policy cannot reject the proposal of the parole program. Thus, prisoners easily breathe Mentoring outdoors without following a coaching program in the Lapas/Rutan;
3. The Parole officer could not guarantee morally and material the life of the prisoner, and in the supervision of the parole officer prisoners, it is difficult to supervise the prisoner within 24 hours x 7 days;

## VI. CONCLUSION

Directorate General of Correctional's policy by issuing the circular letter of the Director general of correctional Number: PAS-1386. Parole officer. 01.04.06 the Year 2019 on Parole's implementation for children and prisoners, its main focus is to overcome the overcrowding in the Lapas/Rutan in Indonesia because the number of prisoners and children each year has an opening. This tactical step is done only to reduce the capacity and security stability from the state of overcrowding in the Lapas/Rutan in Indonesia. Parole's implementation with the move of *parole* program to prisoners is not always able to run well, but there are obstacles in the application.

The parole officer's role in implementing the *parole program* is the right for children and prisoners if it has fulfilled the administrative requirements and the substantive conditions that have the purpose of the child and prisoner can return to the midst of the community by obtaining *parole program*. The *parole* policy is expected to reduce the overcrowded condition in the Lapas/Rutan in almost all work units in Indonesia, and this condition requires continuous effort to be in the density of residential in the institution. In carrying out the role of a parole officer in the implementation of parole program, certainly still there is slack in the field. Still, it can be solved to implement the Parole program's acceleration program as expected.

The proportional Correctional Hall could meet the parole program's targets to suggest providing proposals so that the children and prisoners proposed can be given a *parole* program according to the conventional procedures. The enhancement of the parole officer's role in acting as a facilitator in the implementation of Parole is expected so that clients can get a chance to learn and attend an excellent guidance program when returning to the community. Establishing cooperation with various parties is undoubtedly a valuable space for the success of the parole program. Similarly, the role of client guidance is a precious contribution to the parole program's success that will eventually realize the realization of the correctional revitalize program in Indonesia.

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